

Questions

<u>QUESTION #</u>	<u>QUESTION</u>	<u>REFERENCE</u>	<u>RESPONSE</u>
1	There are no labor rates specified in Enclosure A. Please provide.	Section L.16	The final RFP will be revised to reflect that labor rates can be located in the FDSS II elibrary under FDSS I Historical Data. Enclosure A is a listing of the position descriptions.
2	The job description for the IT Specialist listed in Exhibit 1A is missing from Enclosure A. Will the Government provide a job description for this Exhibit 1A Direct Labor Category?	Enclosure A	Yes the final RFP will be revised to incorporate a position description for the IT Specialist in Enclosure A
3	The table in L.13.(b)(1) states that the page limit for BOEs is 35 pages. Is the limit 35 pages as stated in paragraph (1) or 75 pages as stated in paragraph (3)?	L.13.(b) (1) & (3), page 83	The page limit for BOE is 35 pages as stated in the table in L.13 (b)(1). The final RFP will be revised for consistency (35 pages).
4	Please confirm that labor rates will be added to Enclosure A.	L.16.2.(a), Page 95	No labor rates will be provided in Enclosure A. Incumbent labor rates can be located in the FDSS II elibrary under FDSS I Historical Data. Enclosure A is a listing of the position descriptions, and the Final RFP will be corrected accordingly.
5	For each Government Contract Non-Management Direct Labor Category, a composite rate is comprised of no more than 5 labor categories. If a composite rate is comprised of more than 3 labor categories, the composite rate shall not contain any labor category with less than 30% of anticipated effort. Please confirm this direction is applicable to Exhibit 2A rather than Exhibit 1A. Please confirm that the minimum anticipated effort for composite rates comprised of more than three labor categories is 30%.	L.16.2.(c) bullet #4, Page 97	The final RFP will be revised to "For each Government Contract Non-Management Direct Labor Category, a composite rate is comprised of no more than 3 labor categories. If a composite rate is comprised of more than 3 labor categories, the composite rate shall not contain any labor category with less than 30% of anticipated effort." This direction is applicable to both Exhibit 1A and Exhibit 2A.
6	In paragraph one: "At the contract level...methodologies used by the Offeror in estimating the Program Management and subcontracting." In paragraph two: "For Program Management and Administrative Support, explain in detail how it is estimated."Please confirm that a BOE is required for PM&A only.	L.16.2.g, page 100	BOES are not only required for Program Management and Administrative Support. BOES are also required for any significant subcontractor that has a potential estimated value in excess of the threshold stated in Section 1.
7	Please confirm that hours for the "Offeror OFFSITE Management/Administrative Labor Categories and/or Recurring Other Direct Costs (ODC)/Cost Estimating Relationships (CERs)" are in addition to the non-management direct labor hours that were provided in Exhibit 1A-GPM.	Exhibit 1A	Yes, as applicable. The Offeror OFFSITE Management/Administrative Labor Categories and/or Recurring Other Direct Costs (ODC)/Cost Estimating Relationships (CERs) are in addition to the non-management direct labor hours that were provided in Exhibit 1A-GPM.
8	DRFP, Section E.2 states that a plan must be in place for CMMI-DEV Level 2 or higher for software engineering requirements. However, it is unclear where the requirement is further cited for time of delivery and CDRL to be included with. Can you clarify when this plan needs to be in place and approved by the Government?	E.2	The plan for CMMI-DEV Level 2 or higher for software engineering requirements shall be described in the Offeror's Quality Assurance Plan to be submitted with the Offeror's proposal. (Reference DRFP Section L, p.92). "The Offeror's Quality Assurance Plan shall describe methods to ensure compliance with ISO standards and Higher-Level Contract Quality Requirements stated in Clause E.2 and any corporate process initiatives (e.g. Capability Maturity Model Integration for Development, CMMI-DEV) that are planned or currently underway."

9	DRFP, Section K.1 identifies the size standard as \$25M and we believe this should be reflecting the current NAICS size standard of \$35.5M. Please verify.	K.1	The Size Standard is 35.5M. The final RFP will be revised for consistency.
10	DRFP, Section L.5 identifies additional information will be provided for the site visit/industry day. Can you provide additional information for registering, as well as the proposed agenda? Also, will one-on-one discussions be scheduled?	L.5	Information to be Posted on elibrary website; No one-on-one discussions scheduled during the Industry Day/Site Visit.
11	Section L.14, bullet (c)(8) identifies preliminary analysis of Organizational Conflicts of Interest (OCI), with the comprehensive OCI Avoidance Plan delivered 30 days after contract award (CDRL #14). This does not seem to provide the Government with enough information prior to contract award to assume risks with OCI concerns. We recommend a full OCI plan be submitted with the proposal submissions and the contracting officer perform a final judgment prior to contract award.	L.14	Noted. Please reference Clause H.15 Avoidance of Organizational Conflicts of Interest. At this time, the Government does not anticipate any OCI's.
12	Section L.17 identifies the information required for past performance (PP) and the 25 page limitation, but does not identify the number of PP # of citations allowed to be provided by the offeror (# from prime and # from teammates). Please clarify that the offeror has complete flexibility to cite as many contracts are deemed necessary and that there is not minimum/maximum requirements.	L.17	The Offeror shall provide all of its' most recent contracts (completed and ongoing) for similar efforts with a minimum average annual cost/fee incurred of \$3 million that its' company has had within the last 3 years of the RFP release date.
13	The PWS addresses use of Government-owned classified facilities for conjunction assessment (PWS 1.3 and 2.2.7). Can you identify the location of this work?	SOW	The Government-owned classified facilities are located at Vandenberg AFB CA. and Peterson AFB, CO.
14	In the Government pricing model, the estimated non-mgmt labor hours is provided by the Government. Please verify that there are the number of hours to be bid and there is no requirement to bid hours against the representative task orders (RTOs).	Exhibit 1A	Offerors in responding to the RTO's shall propose a staffing plan, including skill mix and level of staffing required to accomplish the objective. For cost evaluation the Government will evaluate the total FFP Phase-In price and the proposed and probable Government Pricing Model.
15	The Past Performance Questionnaire (PPQ) template identifies very specific SOW elements in Section IV and there are limited contracts with several of these elements (e.g., human space flight support, formation flying) and favor the incumbent contractor. To ensure fairness and still evaluate relevancy, we recommend making removing this section or making it more general and assessing these elements through the technical approach/mission suitability volume.	Exhibit 12	The Government acknowledges your recommendation, however the Government sees no need to remove this section as it is an actual requirement of the SOW.
16	In the instructions for the Cost Volume, it appears that on-site refers to staff located at Goddard and off-site is contractor site. Please verify.	General	On-site refers to staff located at Goddard and off-site refers to staff located at contractor facility.
17	Are there any requirements for the proximity of the contractor-provided facility to GSFC?	General	No
18	To ensure the Government is provided with accurate cost/pricing spreadsheets, we recommend Exhibits 1-3 have the required calculations placed into the current template. This will ensure RFP instructions are correctly interpreted.	Exhibits 1-3	The Offerors shall be able to complete exhibits 1-3 following each Offeror's normal accounting practices and procedures

19	<p>Regarding potential OCI concerns, many companies provide services and software products in the same market space, and Space Flight Dynamics And Analysis software is no different. Within the statement of work (see below), there are multiple citations of requirements development and evaluation of software and it appears that potential OCI concerns are present when a company may either be generating requirements to bias its own product or provide acceptance of its own software. Can the Government clarify potential OCI concerns to ensure proposed offeror's are providing an acceptable plan for avoidance or if some level of mitigation will be accepted.</p> <ul style="list-style-type: none"> • "...Requirements definition..." – 1.2.2.4 • "...design and integration of new software..." – 1.2.4 • "...Requirements and requirement definition..." - 2.0. Flight Dynamics Requirements • "...Requirements Analysis..." - 2.1.1. – Navigation Analysis <ul style="list-style-type: none"> • "...analysis of Requirements.." 2.2. – Technology • "Evaluate COTS software" - 1.2.1.1 and 2.2.5 	SOW	See Response to question #11.
20	The job description for the IT Specialist listed in Exhibit 1A is missing from Enclosure A. Will the Government provide a job description for this Exhibit 1A Direct Labor Category?	Exhibit 1A	See response to question #2.
21	The table in L.13.(b)(1) states that the page limit for BOEs is 35 pages. Is the limit 35 pages as stated in paragraph (1) or 75 pages as stated in paragraph (3)?	L.13.(b) (1) & (3), page 83	See response to question #3.
22	Any offeror proposing to use the incumbent workforce must use the incumbent labor rates provided in Enclosure A for those labor categories for which rates are available in developing the proposed estimated costs. Please confirm that labor rates will be added to Enclosure A.	L.16.2.(a), Page 95	See response to question #4.
23	Clause B.6 states that "the Contractor shall notify the Contracting Officer in writing when the Contractor has reason to believe that the total cost ... of this contract, or any individual task order, ... will be either greater or substantially less than the total estimated cost ...". How is "greater or substantially less" defined in any resulting contract?	B.6	See Limitation of Funds clause FAR 52.232-22.
24	Clause B.7 of the final RFP and resulting contract for the FDSS I explicitly authorized overtime premiums. A similar clause is not included in the FDSS II draft RFP. How will overtime premiums be accommodated on FDSS II?	B.7	The final RFP will be revised incorporating FAR clause 52.222.2, Payment for Overtime Premiums.
25	Clause F.3 indicates that "other NASA installations" are included in the Place of Performance. Please indicate to which NASA installations this refers. Also, please specify if any FDSS II employees are permanently assigned to these other NASA installations.	F.3	Clause F.3 in the final RFP will be revised to "other Government installations". Those Government installations are Vandenberg AFB, CA. and Peterson AFB, CO. No FDSS II employees will be permanently assigned to these locations.

26	Clause H.15 addresses the Avoidance of Organizational Conflict of Interest for the FDSS II contract, which requires services for the requirements definition of flight dynamics software, the design and integration of flight dynamics software, the evaluation of COTS software, etc. How will the Government enforce the regulations embodied in FAR 9.505 on the prime contractor and their major subcontractors so that there is no OCI in developing requirements and then developing or integrating the flight dynamics systems that meet those requirements?	H.15	The Government does not anticipate any OCIs.
27	Clause H.18 Contractor Proposed Enhancements references Attachment K, which is titled "Contractor Proposed Enhancements/Innovations". If the Government also desires Innovations to be proposed, please state so in H.18 and explicitly define the differences between enhancements and innovations.	H.18	Attachment K in the final RFP will be revised to read "Contractor Proposed Enhancements", so that it is consistent with clause H.18
28	FAR Clause 52.219-14 Limitations on Subcontracting is typically included in small business set-aside procurements, but is not present in the FDSS II draft RFP. Please explain the Government's rationale for not including this clause in the FDSS II draft RFP and if small business prime contractors are relieved of their obligation to provide a majority of the cost of labor for the resultant contract. Also, please indicate if the Government will be assessing ostensible subcontracting in their selection of the FDSS II contractor.	52.219-14	The final RFP will be revised incorporating FAR clause 52.219-14 Limitations on Subcontracting; the Government will not be assessing or evaluating subcontracting plans for selection as they are not required for this procurement.
29	The Draft RFP notes this procurement will be issued as a Small Business Set Aside. When reviewing the Section I FAR clauses, some of the applicable FAR clauses are not listed, such as 52.219-6; 52.219-8; 52.219-14 and 52.219-25. Is it the government's intent to include these clauses in the final RFP release? Please advise. We recommend amending the Draft RFP appropriately, since these clauses impact an offeror's team structure.		FAR clause 52.219-6 is included in section I.1 Clauses incorporated by reference; The final RFP will be revised incorporating FAR clause 52.219-8 Utilization of Small Business Concerns. Far clause 52.219-25 Small Disadvantaged Business Participation Program-Disadvantaged Status and Reporting is not applicable to this procurement.
30	Attachment M, IT Security Applicable Documents List, was not included in the DRFP	Attachment M	Attachment M, Applicable Documents List, has been uploaded on FDSS II website.
31	Clause K.1 indicates the small business size standard is \$25M and the cover letter indicates \$35.5M. The published size standard for NAICS Code 541330 is \$35.5M. Please clarify.	Clause K.1	See Response to question #9.
32	Draft RFP Reference: L.9 Determination of Compensation Reasonableness, Service Contract Act. Does the Service Contract Act apply? If SCA does apply, please provide the appropriate WD and Location data.	L.9	Service Contract Act is not applicable to this procurement. The incumbent workforce under the current FDSS is composed primarily of Exempt employees. It is anticipated that the resultant workforce under the follow-on contract will be similar in composition to the incumbent workforce.

33	<p>L.10 GOVERNMENT PROPERTY MANAGEMENT INFORMATION indicates existing Government Property may be reviewed at the following locations, dates, and times: NASA Goddard Space Flight Center, during the Site Visit/Industry Day on approximately October 3, 2013, while Section L-5 indicates Site visit/Industry day on October 10th. LL-10 indicates October 3rd. Will there be a different date for the property to be reviewed from that of the rescheduled Site Visit/Industry Day?</p>	L.10	No there will not be a different date for property review other than the Industry Day/Site Visit.
34	<p>For Government Property, is the Offeror to furnish an inventory/tracking system or will the Government provide the system currently in use? If the Offeror is to furnish a system, does the Government have preference for the system to be employed? Will the Government furnish any assistance in reconciling the property data furnished.</p>		<p>The offeror shall identify the industry leading or voluntary consensus standards, and/or the industry leading practices, that it intends to employ for the management of Government property under any contract awarded. The Government will review proposed tracking systems and procedures to ensure they are applicable for administering the equipment which is/will be provided under the award. The Government will provide the Tracking system for Government Property that will be provided for use on the installation. The Contractor will be responsible as the custodian of the property to track and manage it.</p>
35	<p>The Mission Suitability Instructions indicate that "the offeror shall provide a plan on its approach to meet selected critical SOW (Attachment A) requirements". It then lists the 7 SOW elements for which a response is required. For SOW elements 1.1.2, 1.1.6, and 1.2.1 it calls out specific sub-elements using the work "Including". If a response is required for the SOW, then the sub-elements are assumed to already be included. Please clarify if the intent is for the offeror incorporate only those called-out sub-elements, in which case "Including" should be changed to "Only" or if it is to cover the entire SOW element.</p>		<p>The intent is for the Offeror's to address the entire WBS sections listed under Subfactor A including each of those subsections listed.</p>
36	<p>The Government provided average rates for each position. Will the government also provide a the high and low rates for the labor categories?</p>		No
37	<p>Is the Government viewing the Facilities Technician labor category as Non-exempt and therefore to be considered as SCA qualified? Is this also the case for the Senior Facility Technician?</p>		<p>The Senior Tehcnician and Senior Facility Technician are non-exempt. Also, see response to question #32.</p>
38	<p>Can Offerors and their teammates who are currently performing on the incumbent FDSS contract have their past performance questionnaires sent directly to the Government task monitors and contracting officer as opposed to the incumbent prime contractor? There is a conflict of interest in having the incumbent prime contractor provide an unbiased assessment of their competitor's past</p>		<p>No, the Government has no privity of contract with subcontractors; therefore, Government personnel will not be evaluating each subcontractors past performance.</p>

39	Clause M.5 indicates that the past performance of the prime will be weighted more heavily than any significant subcontractor or combination of significant subcontractors. Please clarify how this weighting would be applied to an 8a joint venture in which only the large business entity had relevant past performance in terms of size, scope and complexity?	Clause M.5	For Joint Venture (JV) prime offerors, past performance of all primary JV members will be considered as prime offeror past performance. Therefore, if only the large business entity has relevant past performance, the potential lack of relevant past performance from any other primary JV entity will not be considered negatively in the evaluation. If neither JV entity can demonstrate relevant past performance, a Neutral rating may be assigned.
40	In Reference to Enclosure A, would the government consider an "in lieu of degree" provision for any of the labor categories substituting years of experience for degree. We recommend that a provision for "in lieu of a degree" be made with a substitution of years of experience.		The Government has reviewed your suggestion and determined that the labor category requirements in Enclosure A will remain unchanged.
41	Section 1.3(f) states that operational support of STS is required. This reference should be removed since STS is retired.	Enclosure B: Government Surveillance Plan	The final RFP will be revised removing operational support of the STS from the Surveillance Plan.
42	General Information, it is stated that the FDF supports flight dynamics computations for more than 20 spacecraft. Please identify all the spacecraft currently being supported.	Statement of Work	The following spacecraft are currently being supported are: TDRS fleet (3 and 11 are stored; 5, 6(spare), 7, 9, and 10 are operational; 8 is operational SNE), HST, AQUA, AURA, TERRA, TRMM, STEREO, SOHO, WIND, Fermi, ACE, SDO, LRO, and ISS
43	On page 4, its is stated that the required software plans will be initiated by contract task order and submitted for approval to NASA. How soon after contract start are these plans due to the Government?	Statement of Work	The contract task order for these software plans, including cost and schedule, will be negotiated within 60 days of contract award.
44	There are several references in the SOW to a "Software Development or Management Plan", and other references to a "Software Management Plan". Please clarify if the Government requires a Software Development Plan, Software Management Plan, or both.	Statement of Work	The Software Development Plan and Software Management Plan documents may be combined if the required content is addressed. Please reference NPR 7150.2A requirement SWE-102, Chapter 5 Software Document Requirement, Section 5.1.1.1
45	Please specify the specific operating locations and facilities where USSTRATCOM Liaison support (SOW 1.1.8) is required (e.g., FDF, contractor's off-site facility, other classified Government facilities).	Statement of Work	GSFC Buildings 28 (FDF) and 13 (GCC)
46	RFP Reference: Attachment A, SOW. There is no reference to the operations and maintenance support that FDF currently provides in the Goddard Communications Center (GCC), which is located in B13. Should the GCC be included in the SOW and will a tour of it be included on Industry Day?	Statement of Work	The Goddard Communications Center (GCC) has been included in the SOW and was not included in the tour on Industry Day.

47	The title page for Attachment D indicates that the DD 254 is To Be Proposed (TBP) by the Offeror. What part of the DD 254 should the Offeror complete and include in the proposal?	Attachment D	Offeror's should complete numbers 6 and 7 on the DD 254
48	Attachment K is titled "Contractor Proposed Enhancements/Innovations". It should be consistent with Clause H.18 Contractor Proposed Enhancements.	Attachment K	Attachment K will be edited to be consistent with Clause H.18
49	Conjunction Assessment Analysis and Operations is a unique requirement that is only performed by the incumbent prime contractor and their subs for FDSS I. We respectfully request that the Government not include this requirement in the Past Performance Questionnaire since it unfairly favors the incumbent.	Exhibit 12	Conjunction Assessment Analysis and Operations is a critical part of the FDSS II requirement and therefore evaluation of past performance is essential. The Government is aware of other companies other than the current FDSS Contractor performing or have performed this work or relevant/similar work.
50	The last task deliverable (subtask 2) of RTO 1 is due by May 15, 2017 and the task ends on January 10, 2019. Is this 20-month interval intentional?	Exhibit 13, RTO 1	The dates for all three items will be revised in the final RFP. The first two will have Initial 5/20/15 and Final 10/10/18. The third will have Initial 7/20/15 and Final 9/10/18.
51	Regarding the CAS (TO 21) and CCS tools (TO 2), how tightly coupled is FreeFlyer to the automation and user interface code for these systems, i.e., can it be readily replaced by other COTS/GOTS tools that provide the same functionality or is GSEC locked in to its		FreeFlyer is an integral part of the CARA and CCS toolsets. It would not be quick or easy to replace this functionality, although probably not impossible.
52	The Government should provide all documents related to the FDF re-engineering and modernization effort in the bidders library, e.g., the FDF Strategic Plan, FDFNet Architecture, etc.		The strategic plan and the FDFNet Architecture have been included in the FDSS II elibrary.
53	FDSS Task Order 21 mentions the ARMOR Web Portal. What does ARMOR stand for and how does it interface to CAS and other such systems?		ARMOR stands for Advanced Risk Mitigation Operations Resource. It is a standalone webpage.
54	Task Order 21 Subtask 4 mentions that the task plan shall be maintained using TPS. What is TPS and is it a COTS or GOTS tool?		TPS is a system owned/provided by the incumbent. For Task 21, it is used as a document repository and to maintain "tickets" to document and track progress for action items/software changes, etc. It is not available as COTS or GOTS
55	When will the FDSS Phase-Out Plan made available in the FDSS II Bidders Library?		There is no FDSS Phase-Out-Plan